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C-377/152230Z

USNMR SHAPE

WINTER TOR: 1522327

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UNITED STATES MESSAGE

OPERATIONAL IMMEDIATE

FROM : CTINCUSAREUR OFFICIAL INCOMING MESSAGE

TO : US:MR SHAPE PARIS FRANCE

INFO : AFEMB BOMM GER; USCINCEUR; USAFE; USCOB CG USA BERLIN

IR : SX 4949

15 Aug 62

SHAPE FOR GENERAL NORSTAD, AMEMB FOR AMBASSADOR
DOWLING, CINCEUR FOR WHEELER, USAFE FOR GENERAL
LADDON, USCOB/CG FOR GENERAL WATSON
SIGNED GENERAL FREEMAN.

REFERENCES:

A. BONE'S 464 to STATE, 14 Aug 62. *See*

B. SX 4637 27 July 62. (LN 9471)

**SUBJECT: SECOND LETTER OF PROTEST, 13 AUG, FROM
GENERAL YAKUBOVSKY TO GENERAL FREEMAN.**

DÉCLASSIFIED

Authority Dad Directive 5200 is

DT4 6/1/82

1. (S) I concur with embassy view contained in ref A as to seriousness of maneuvers at this stage and their proposed method of handling the matter but would suggest that any reply be cast in such fashion as to reflect rationale developed in ref B.

2. (S) Whatever the ultimate objective of the Soviets in suddenly attempting to use the CINC-TO-CINC channel for protests, there appears to be general agreement that it is related to downgrading the commandants with a view to supporting a contention that our Berlin garrison has a purely military role outside of the quadripartite agreements and therefore that no basis exists for continued allied presence in the city. However, as was pointed out in ref B, the Soviets may be searching for a means not only to downgrade the commandants but also to terminate the CINCUS' relationships in order to have a basis for referring problems to General Norstad, or, alternatively,

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HQ US EUCOM Form 34-C 1 Nov 56

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to terminate the last high level military channel stemming from quadripartite agreement. Yakubovskiy is presumed to know full well that I have no authority to deal with political matters and do not command US Air Forces. Therefore, he may well have selected protests concerning air incidents with political implications as a move to ferret out my admission of lack of such authority. If he is successful in this objective, his response might well be that, if the commandants play only a military role and I have no political authority in Berlin matters, the channel of negotiating should be raised to General Horstad's level, or that the CINCS' relationship should be discontinued since it serves no purpose. In the first instance, placing the channel at General Horstad's level could lead to the association of Berlin garrisons with NATO and consequently support demands for withdrawal of our forces. In the second, action could lead to a demand to withdraw our liaison mission, thus further isolating Berlin by leaving only the governmental level or BASC, with its limited terms of reference, for discussion of even day to day problems. Such actions could be accompanied or followed by Soviet withdrawal from BASC.

3. (S) I believe we must fully examine the hypothesis that the Soviets may be attempting to sever rather than establish the CINC to CINC channel and that we must be prepared to react to an eventuality similar to that outlined above. This requires early determination as to what purpose the CINCS' relationship might serve to include what subjects, if any, would be suitable

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for discussions, and, if subjects which pertain to the commandants political role are to be so discussed, under what authorization such discussion would be conducted. I also feel that nothing is to be gained by prompt response to CINC GSFG current protest and that delay in development of this situation is to our advantage until such time as determination has been made on the matters raised above and in ref A. SCP-4.

ACTION : OSAC/LUR
INFO : COPS

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